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4 UNITED STATES DISTRICT COURT
5 FOR THE DISTRICT OF OREGON

6 Julianna Marie Lewis,

7 Case No.: 3:18-cv-184-JR

8 Plaintiff,

9 vs.

10 DOCTOR ANDREW GRASSLEY; DOCTOR
11 ZIMMERMAN; DOCTOR CYNTHIA LENNING;
DOCTOR HILARY PETHEL; DOCTOR JENNIFER
HUNTER; RICHARD IVES, warden FCI Sheridan;
MARY M. MITCHELL, BOP Regional Director; IAN
CONNORS, Administrator National Inmate Appeals.

12 Defendants.

13 CIVIL RIGHTS COMPLAINT UNDER BIVENS V.
SIX UNKNOWN AGENTS OF THE FEDERAL
BUREAU OF NARCOTICS, 403 U.S. 388 (1972)

14 COMES NOW, Julianna Marie Lewis, the Plaintiff, filing in pro se and respectfully submits her Civil
15 Rights Complaint against the above-named Defendants, Doctor Andrew Grassley, Doctor Zimmerman, Doctor
16 Cynthia Lenning, Doctor Hilary Pethel, Doctor Jennifer Hunter, Richard Ives, warden FCI Sheridan; Mary M.
17 Mitchell, BOP Regional Director; and Ian Connors, Administrator National Inmate Appeals. Plaintiff alleges as
18 follows:

19 Nature Of This Action

20 1. Plaintiff brings this civil rights action pursuant to *Bivens v. Six Unknown Agents of the Federal*
Bureau of Narcotics, 403 U.S. 388 (1972), to seek prospective injunctive relief based upon Defendants' failure to
21 provide Plaintiff with medically necessary surgery in violation of the Eighth Amendment of the United States
22 Constitution, for being deliberately indifferent towards Plaintiff's serious medical and psychological health needs,
23 and for providing medical care below the standards set forth in the United States Constitution.

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Parties

2. Plaintiff Julianna Marie Lewis is an inmate currently incarcerated in the Federal Bureau of Prisons (“BOP”) at the Federal Correctional Institution located in Sheridan Oregon (“FCI Sheridan”). Plaintiff has been incarcerated since March 18, 2011 and in the custody of the BOP since November 9, 2011. Plaintiff is a transsexual woman—an individual whose gender identity is different from the male gender assigned to her at birth, who requires medical treatment to better conform her body to that gender identity. She experiences severe dysphoria and distress resulting from the incongruence between her male and physical features and her female gender identity. Plaintiff has been living as a female since she was 17 years old and began the process of receiving feminizing hormone therapy and chemical castration treatments prior to her incarceration. Plaintiff meets or exceeds all the criteria to receive sexual reassignment surgery (“SRS”) yet Defendants have refused to allow Plaintiff to obtain the medically necessary surgery to further her treatment which is medically necessary for her to find congruence between her gender of birth and her gender identity as outlined in the accepted Standards of Care for the Health of Transsexual, Transgender, and Gender-Nonconforming People.¹

3. Upon information and belief, Defendant Doctor Andrew Grassley ("Defendant Grassley") is an employee of the BOP as a Doctor at the Federal Correctional Institution located in Sheridan, Oregon ("FCI Sheridan"). Defendant Grassley is responsible for, among other things, diagnosing and approving medical treatment for inmates' medical needs.

4. Upon information and belief, Defendant Doctor Zimmerman ("Defendant Zimmerman") is an employee of the BOP at FCI Sheridan. Defendant Zimmerman is responsible for, among other things, diagnosing and approving medical treatment for inmates' medical needs.

¹ Standards of Care for the Health of Transsexual, Transgender, and Gender-Nonconforming People, Version 7 CIVIL RIGHTS COMPLAINT UNDER BIVENS V. SIX UNKNOWN AGENTS OF THE FEDERAL BUREAU OF NARCOTICS, 403 U.S. 388 (1972) - 2

1 5. Upon information and belief, Defendant Doctor Cynthia Lenning ("Defendant Lenning") is an
2 employee of the BOP at FCI Sheridan. Defendant Lenning is responsible for, among other things, diagnosing and
3 approving mental health treatment for inmates' mental health needs.

4 6. Upon information and belief, Defendant Doctor Hilary Pethel ("Defendant Pethel") is an
5 employee of the BOP at FCI Sheridan. Defendant Pethel is responsible for, among other things, diagnosing and
6 approving mental health treatment for inmates' mental health needs.

7 7. Upon information and belief, Defendant Doctor Jennifer Hunter ("Defendant Hunter") is an
8 employee of the BOP at FCI Sheridan as a Psychologist at the Psychology department at FCI Sheridan. Defendant
9 Hunter is responsible for, among other things, diagnosing and approving mental health treatment for inmates' mental
10 health needs.

11 8. Upon information and belief, Defendant Richard Ives ("Defendant Ives") is an employee of the
12 BOP as warden of FCI Sheridan. As warden, Defendant Ives is responsible for reviewing, and responding to the
13 merits of Plaintiff's first round of administrative remedies and ensuring that Medical and Psychological services at
14 FCI Sheridan were providing appropriate medical and mental health care.

15 9. Upon information and belief, Defendant Mary M. Mitchell, ("Defendant Mitchell") is an
16 employee of the BOP as Regional Director. As Reginal Director Defendant Mitchell was charged with evaluating
17 certain second level administrative remedy appeals of prisoner health care issues with the authority to grant or deny
18 the relief requested in the appeals.

19 10. Upon information and belief, Defendant Ian Connors, ("Defendant Connors") is an employee of
20 the BOP as Administrator National Inmate Appeals. As Administrator of the National Inmate Appeals Defendant
21 Connors is charged with evaluating certain third level administrative remedy appeals of prisoner health care issues
22 with the authority to grant or deny the relief requested in the appeals.

23 11. Plaintiff reserves the right, consistent with applicable rules and orders, to amend this Complaint to
24 include other officials should it become apparent that those officials' inclusion is necessary to grant the prospective
25 injunctive relief requested herein.

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Jurisdiction

12. This court has jurisdiction over the claims pursuant to 42 U.S.C. §§ 1331 and 1343(a)(3), and action pursuant to *Bivens v. Six Unknown Agents of the Federal Bureau of Narcotics*, 403 U.S. 388 (1972).

Exhaustion Of Administrative Remedies

13. Plaintiff has exhausted all required administrative remedies for her Eighth Amendment *Bivens* claim for deliberate indifference towards her serious medical and psychological needs pursuant to the BOP's Administrative Remedy Program 28 C.F.R. §§ 542.10 et seq.

Factual Background

I. Plaintiff's Personal History With Gender Dysphoria

14. Plaintiff was born September 22, 1987, and was raised on a farm in Southeastern Washington State. At an early age Plaintiff bonded and felt comfortable identifying with other female figures in her life. When her mother would paint her sister's fingernails and toes Plaintiff insisted that her mom paint hers as well. Throughout her childhood and adolescence Plaintiff never felt comfortable in the male gender assigned to her at birth. She attempted to hide her feminine nature while growing up to avoid the ridicule that other children gave her due to her femininity. Plaintiff's grades suffered and she began to lash out and commit acts of deviance.

15. At ten years old Plaintiff's parents bought her a computer and she came across information on transsexuals while conducting a computer search. Though it seemed taboo to her it described exactly what she was experiencing. She experienced a sense of relief because for the first time she realized she was not alone in her pain and sadness related to gender dysphoria, but she still kept this from her family for fear of ridicule.

16. In high school the combination of gender dysphoria and puberty led Plaintiff to attempt suicide by taking a bottle of 100 aspirin. She was subsequently committed to a mental health hospital for two weeks, but still fearing her family would discover her conflict with her gender of birth she failed to tell staff at the hospital that she was suffering from gender dysphoria, and isolation.

1 17. Following her release from the hospital the Plaintiff began speaking with an old friend from
2 school named Amanda. She had a romantic relationship with Amanda and together they had a baby girl when
3 Plaintiff was 17. Plaintiff eventually confided in Amanda about her gender dysphoria and was met with
4 indifference. Plaintiff felt as if there was no one she could turn to and eventually she began to develop a drug
5 addiction.

6 18. Plaintiff had developed an online female persona and was living a double life. At 18 her friend
7 Christina discovered Plaintiff's double life while using her computer. Plaintiff confided in Christina and finally
8 found someone who was willing to listen and understand of her situation. Christina helped Plaintiff research
9 gender dysphoria and convinced Plaintiff that the only way she would be happy is to transition from her gender of
10 birth to her real gender. Christina helped Plaintiff come out and tell her family and friends of her gender identity.
11 Though Plaintiff's friends were very supportive her family was not. Other than her mother, who accepted Plaintiff's
12 gender identity from the start, her siblings and father had a hard time and were not very understanding. In spite of
13 the animosity from her family Plaintiff finally felt happy because she no longer had to pretend to be a boy.

14 19. At the age of 17 Plaintiff's feelings and understandings surrounding her gender began to
15 consolidate and Plaintiff came to understand and accept that she is a transsexual woman. She began living as a
16 female at the age of 19 and became determined to quit her use of drugs, and finishing school. She enrolled in flight
17 school, and completed her pilot's license. She also sought out professional help with a therapist named Peggy
18 Peterson ("Dr. Peterson"). Plaintiff informed Dr. Peterson that ever since she had been living as her preferred
19 gender her depression and dysphoria had decreased but that it was still present. Dr. Peterson advised Plaintiff to see
20 a specialist in hormone therapy and gender confirmation surgery. Dr. Peterson concluded that Plaintiff's condition
21 was consistent with the profile of a transsexual and Plaintiff was diagnosed with gender identity disorder—"the only
22 DSM-IV diagnosis available for this condition." Subsequent to Plaintiff's initial diagnosis, the American
23 Psychiatric Association published a revised version of its Diagnostic and Statistical Manual of Mental Disorders
24 ("DSM-V") in 2013, which replaced the "gender identity disorder" diagnosis with "gender dysphoria." The DSM-V
25 characterizes the diagnosis of gender dysphoria as follows: "[i]ndividuals with gender dysphoria have a marked

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1 incongruence between the gender they have been assigned to (usually at birth, referred to as natal gender) and their
2 experienced/expressed gender.” Am. Psychiatric Ass’n, Diagnostic and Statistical Manual of Mental
3 Disorders453(5th ed. 2013) (“DSM-V”) In addition to this marked incongruence, “[t]here must also be evidence of
4 distress about this incongruence.” Id. Hereinafter this Complaint will generally refer to the condition as gender
5 dysphoria even when referring to diagnoses prior to 2013. Dr. Peterson referred Plaintiff to Sarah Becker (“Dr.
6 Becker”). Dr. Becker met with Plaintiff in January of 2011 where Plaintiff received the diagnosis of gender
7 dysphoria, it was determined that it was medically necessary for Plaintiff to receive treatment for her condition that
8 would help to bring her body into greater conformity with her gender identity. Dr. Becker prescribed Plaintiff
9 hormones and instructed Plaintiff that after one year of hormone therapy she could be referred to a surgeon to have
10 gender confirmation surgery, also known as sexual reassignment surgery (“SRS”).

11 20. In an attempt to earn the money necessary to pay for her SRS Plaintiff began selling drugs. She
12 was arrested in March of 2011, one month before she was scheduled for a follow up appointment with Dr. Becker to
13 have her hormone dosage increased. Plaintiff was ultimately given a 15-year Federal sentence. The psychology
14 department within the BOP acknowledged her gender dysphoria diagnosis and she has been receiving hormone
15 therapy and is allowed to possess female undergarments, but her depression has been difficult to bare. She has
16 attempted to remove her male genitalia twice. Since childhood Plaintiff has experienced significant distress and
17 anxiety as a result of the discrepancy between the male sex assigned to her at birth and her own female gender
18 identity.

19 21. The end goal of Plaintiff’s treatment has always been to bring her primary and secondary sex
20 characteristics into conformity with her female gender identity. The only way this can be accomplished for Plaintiff
21 is through sex reassignment surgery (“SRS”), which involves, *inter alia*, reconstructing the genitalia to conform in
22 appearance and function to that typically associated with the person’s gender identity. Plaintiff’s records from both
23 Dr. Peterson, and Dr. Becker through her present treatment within the BOP reflect that she considered herself a
24 transsexual, suffered severe distress as a result of her condition and desired to obtain a “sex change.” Her medical

1 records consistently reflect that she was "undergoing a sex change" and in the "process" of changing her sex, with
2 the final step of that process being SRS prior to her incarceration.

3 22. Upon receiving a diagnosis of gender dysphoria during her incarceration, it was determined that it
4 was medically necessary for Plaintiff to receive treatment for her condition that would help to bring her body into
5 greater conformity with her gender identity. Toward this end, Plaintiff was prescribed feminizing hormone therapy
6 and injections of both Estrogen and Spironolactone to accomplish chemical castration. Plaintiff has received these
7 treatments continually from November 9, 2011 through the present, with periodic dose adjustments as necessary.
8 Defendant Hunter held in her Diagnostic Impression on February 10, 2016, that Plaintiff has the following
9 symptoms when she confirmed Plaintiff's gender dysphoria diagnosis: -a marked incongruence between one's
10 experienced/expressed gender and assigned gender, of at least 6 month's duration-a marked incongruence between
11 one's experienced/expressed gender and primary and/or secondary sex characteristics-a strong desire to be rid of
12 one's primary and/or secondary sex characteristics b/c of a marked incongruence with one's experienced/expressed
13 gender-a strong desire for the primary and/or secondary sex characteristics of the other gender-a strong desire to be
14 of the other gender-a strong desire to be treated as the other gender-a strong conviction that one has the typical
15 feelings and reactions of the other gender-the condition is associated w/clinically significant distress or impairment
16 in social, occupational, or other important areas of functioning.

17 23. In addition to treating the severe mental anguish Plaintiff experiences as a result of her gender
18 dysphoria, SRS also is medically necessary so that Plaintiff may reduce the high dosages of feminizing hormones
19 Estrogen and Spironolactone that she receives, which Defendants have repeatedly acknowledged are medically
20 necessary treatment for Plaintiff's gender dysphoria. Large intake of these hormones over the course of many years
21 has been attributed to increased risk for heart and vascular conditions and certain types of cancer. SRS would
22 entirely eliminate the need for Plaintiff to take Spironolactone and would reduce by approximately 2/3 the required
23 feminizing hormone dosage.

24 24. On 1/30/2017, Plaintiff's treating psychologist, Defendant Lenning, received a call from the
25 Associate Warden of programs for FCI Sheridan, MS. Estrada, reporting Plaintiff's request for gender reassignment
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1 surgery was being reviewed by the BOP's Central Office staff. To facilitate the transition process, it was required
2 that Plaintiff be evaluated for consideration for a transfer to a female facility. At Ms' Estrada's request Defendant
3 was evaluated by Defendant Lenning who determined Plaintiff was an excellent candidate for transfer to a female
4 institution.

5 **II. SRS Is Widely Recognized As Medically Necessary Treatment For Gender Dysphoria**

6 25. A determination that SRS is a medically necessary treatment for Plaintiff's gender dysphoria is
7 supported by leading medical research and standards of care. Gender dysphoria is recognized as a serious medical
8 condition, with mental and physical manifestations. SRS has widely been accepted as genuine, necessary treatment
9 for severe cases of gender dysphoria, including by the federal courts that have addressed the issue.

10 26. Gender dysphoria is not just a mild discomfort with one's sex assigned at birth; rather, it is a
11 profound disturbance such that the lives of some transsexual people revolve only around performing activities to
12 lessen their gender distress. DSM-V453-454. Gender dysphoria often comes with severe mental anguish and the
13 inability to function normally at school, at work, or in a relationship. Moreover, those suffering from gender
14 dysphoria often become socially ostracized and stigmatized, which further diminishes self-esteem. Id. Although
15 gender dysphoria on its own is not considered a life-threatening illness, when not properly treated, it is often
16 associated with dangerous related conditions such as depression, substance related disorders, self-mutilation, and
17 suicide. Id. Without treatment, the path for those suffering from gender dysphoria can be torturous, as evidenced by
18 shockingly high suicide rates: 45 percent for those aged 18-44, in comparison to the national average of 1.6 percent,
19 according to the 2009 National Transgender Discrimination Survey.

20 27. The World Professional Association for Transgender Health ("WPATH") is a nonprofit,
21 multidisciplinary professional association dedicated to understanding and treating gender dysphoria. The
22 organization seeks to promote evidence-based care, education, research, advocacy, public policy, and respect for
23 transgender health. WPATH publishes the Standards of Care for the Health of Transsexual, Transgender, and
24 Gender Nonconforming People ("Standards of Care"), which are based upon the best available science and expert
25 professional consensus and articulate clinical guidance for health professionals to assist with safe and effective care

1 that maximizes the patients' overall health and psychological well-being. The current version of the Standards of
2 Care—Version 7—was released in September 2011 following a five-year process in which eighteen gender
3 dysphoria specialists submitted peer-reviewed papers to help identify the most effective treatments for gender
4 dysphoria. Eli Coleman et al., Standards of Care for the Health of Transsexual, Transgender, and Gender-
5 Nonconforming People, Version 7, 13 INT'L J. OF TRANSGENDERISM, 165 (2011) (“Standards of Care”),
6 attached hereto as Exhibit 1. WPATH’s Standards of Care are the prevailing standards for treating gender
7 dysphoria. Mental health providers and medical professionals rely heavily on the Standards of Care in determining
8 the best course of treatment for their patients.

9 28. The Standards of Care make clear that SRS is an “essential and medically necessary” treatment for
10 gender dysphoria in certain cases. Hormone therapy alone for those individuals is not sufficient. As the Standards
11 of Care explain:

12 While many transsexual, transgender, and gender-nonconforming individuals find comfort with
13 their gender identity, role, and expression without surgery, for many others surgery is essential and
14 medically necessary to alleviate their gender dysphoria. For the latter group, relief from gender
15 dysphoria cannot be achieved without modification of their primary and/or secondary sex
16 characteristics to establish greater congruence with their gender identity.

17 29. Under the Standards of Care, the criteria for vaginoplasty (surgical construction of a vagina) in
18 male-to-female transsexuals include “[p]ersistent, well-documented gender dysphoria,” “[twelve] continuous months
19 of hormone therapy as appropriate to the patient’s gender goals,” and “[twelve] continuous months of living in a
20 gender role that is congruent with their gender identity.” The twelve-month requirement that an SRS candidate live
21 in an identity-congruent gender role is “based on expert clinical consensus that this experience provides ample
22 opportunity for patients to experience and socially adjust in their desired gender role, before undergoing irreversible
23 surgery.” Id. It is also recommended that patients seeking SRS have regular visits with a mental health professional
24 or other medical professional.

25 30. The Standards of Care apply equally to inmates and non-inmates, expressly noting that “[h]ealth
care for transsexual, transgender, and gender-nonconforming people living in an institutional environment should

1 mirror that which would be available to them if they were living in a non-institutional setting within the same
2 community. . . . All elements of assessment and treatment as described in the SOC can be provided to people living
3 in institutions. Access to these medically necessary treatments should not be denied on the basis of
4 institutionalization or housing arrangements."

5 31. In Oregon, both Medicaid and private health insurance plans offer coverage for health care
6 treatment related to gender transition, including SRS.

7 32. Medical studies have shown the effectiveness of SRS as a treatment for gender dysphoria.
8 Modern SRS has been practiced for more than half a century and is the internationally recognized treatment to treat
9 gender dysphoria in transsexual persons. A thorough analysis of available research conducted in 1990 concluded
10 that SRS is an effective treatment for gender dysphoria because it drastically reduced the distress of patients with
11 gender dysphoria. In 2007 a review of multiple studies on SRS was conducted. Special attention was paid to the
12 effects of SRS on gender dysphoria, sexuality, and regret. The researchers concluded that SRS is an effective
13 treatment for gender dysphoria and the only treatment that has been evaluated empirically with large clinical case
14 series.

15 33. A 2009 study aimed at evaluating the results of surgical reassignment of genital in transgender
16 women concluded that surgical conversion of the genitalia is a safe and important phase of the treatment of
17 transgender women.

18 34. In a study published in 2010 on outcomes of individuals following sex reassignment almost all
19 patients were satisfied with the sex reassignment and 86% were assessed by clinicians at follow-up as stable or
20 improved in global functioning.

21 35. Another study conducted in 2010 with 247 transgender women indicated surgical treatments are
22 associated with improved mental health-related quality of life.

23 36. Nearly every study to date has concluded SRS is an effective treatment for gender dysphoria.

24 37. Research also has confirmed that hormone therapy alone is insufficient to treat certain cases of gender
25 dysphoria. For example, one study compared gender dysphoria patient groups before treatment, during hormone
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1 therapy and after SRS and showed that a bigger improvement occurs after SRS than after simply changing the
2 gender role.

3 **III. Defendants Are Denying and/or Delaying Plaintiff's Medically Necessary Surgery**

4 38. On December 5, 2016, Plaintiff filed a BOP Request for Administrative Remedy seeking SRS as a
5 medically necessary treatment for her gender dysphoria, because the extensive feminizing hormone therapy and
6 chemical castration treatments she had received over the course of her incarceration within the BOP have been
7 unsuccessful in reducing the extreme distress Plaintiff suffers as a result of her gender dysphoria. Though in their
8 responses to Plaintiff's administrative remedies, Defendants Ives, Mitchell and Inch claim she is not being denied
9 SRS it is clear that the BOP has no intention of giving Plaintiff the medically necessary treatment, despite the
10 explicit finding by Dr. Lenning –Plaintiff's treating mental health care professional – that Plaintiff is an excellent
11 candidate to be transferred to a female facility following SRS. The denials of Plaintiff's various levels of
12 administrative remedies also fail to acknowledge that SRS as medically necessary to treat Plaintiff's gender
13 dysphoria and Plaintiff's well documented mental anguish –including anxiety and depression –resulting from being
14 forced to retain her male genitalia.

15 39. The first level of Plaintiff's administrative remedy review was performed by Defendant Ives.
16 Defendant Ives denied Plaintiff's appeal for SRS on or around December 19, 2016 despite Plaintiff's well
17 documented case of serious gender dysphoria and the resulting mental anguish, including anxiety and depression
18 that only SRS would effectively treat. Plaintiff's medical records make clear that Plaintiff had been living as a
19 female and receiving feminizing hormone therapy and chemical castration treatments for over seven years but still
20 experienced significant distress and anxiety as a result of the discrepancy between her remaining male sex
21 characteristics, including nonfunctioning male genitalia, and her female gender identity. In fact, Plaintiff's mental
22 anguish is intensified by the fact –repeatedly established in her medical records –that Plaintiff is a "biological
23 female" based upon her hormone levels and chemical castration, yet is being forced to live every minute of every
24 day in a body with male genitalia that does not match her biology or deeply rooted identity. It thus was clear under
25

1 prevailing Standards of Care and medical research that SRS was medically necessary and that Plaintiff fully met the
2 requirements for sex reassignment surgery.

3 40. Defendant Ives thus was fully aware that Plaintiff faces a serious medical need for SRS in order to
4 treat her diagnosed gender dysphoria but was deliberately indifferent to Plaintiff's medical need for SRS and denied
5 her appeal. Defendant Ives failed to take any reasonable measures to address the ongoing mental anguish that
6 Plaintiff suffers as a result of her gender dysphoria, which is not fully addressed by the feminizing hormone therapy
7 and chemical castration treatments that Plaintiff has been receiving for the past 7 years. Defendant Ives's denial of
8 Plaintiff's request for medically necessary SRS was unreasonable and manifested a wanton disregard for appropriate
9 treatment of Plaintiff's gender dysphoria based upon her history documented in her medical records and the prudent
10 professional standards embodied by the WPATH Standards of Care.

11 41. Following Defendant Ives's denial of Plaintiff's request, Plaintiff appealed to the second level of
12 review on December 27, 2017. In appealing to the second level of review, Plaintiff explained that "[r]elief from my
13 gender dysphoria cannot be achieved without modification of my primary and/or secondary sex characteristics to
14 establish greater congruence with my gender identity." She indicated that her suffering would be substantially
15 relieved through SRS. Plaintiff's second level appeal was denied by Defendant Mitchell on February 16, 2017.

16 42. In the denial, Defendant Mitchell claims that a thorough review of Plaintiff's medical records was
17 performed, and that she was not being denied SRS, but that at some point her case would be submitted to the Central
18 Office for a decision. Plaintiff has received no indication that Central Office has in fact reviewed her medical
19 records. To date the BOP's Central Office has yet to approve a single transgender inmate for SRS. Moreover, there
20 is no indication that Plaintiff's request for SRS was ever reviewed by a health care provider with sufficient
21 experience or knowledge regarding gender dysphoria.

22 42. Following Defendant Mitchell's denial of Plaintiff's request, Plaintiff appealed to the third level of
23 review on March 5, 2017. On May 15, 2017, Defendant Connors replied to Plaintiff's final appeal and indicated that
24 her "request for an evaluation for sex reassignment surgery was received by the Regional Office Social worker and
25 was subsequently forwarded to the Transgender Care Committee for review." Plaintiff was informed that she would
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1 "be advised of the decision in the near future[,] yet she has not been informed of any decision from the Transgender
2 Care Committee. Defendant Connors was fully informed of Plaintiff's gender dysphoria which the BOP's own
3 Medical Management of Transgender Inmates Clinical Guidance manual describes as an individual how suffers
4 from "significant distress or dysfunction that results from the gender incongruence[,]" and that "[w]ithout treatment,
5 this population may experience higher rates of depression, anxiety, and suicidality."²

6 43. Regardless, even if none of Plaintiff's health care providers explicitly included in their reports a
7 recommendation for SRS, Plaintiff's medical records make clear that Plaintiff had been living as a female and
8 receiving feminizing hormone therapy and chemical castration treatments for over seven years but still experienced
9 (and continues to experience) significant distress and anxiety as a result of the discrepancy between her remaining
10 male sex characteristics, including non-functioning male genitalia, and her female gender identity and thus that SRS
11 is medically necessary treatment for her. Defendant Connors was fully aware that Plaintiff faces a serious medical
12 need for SRS in order to treat her diagnosed gender dysphoria but was deliberately indifferent to Plaintiff's medical
13 need for SRS when Connors denied Plaintiff's appeal. Defendant Connors failed to take any reasonable measures to
14 address the ongoing mental anguish that Plaintiff suffers as a result of her gender dysphoria, which is not fully
15 addressed by the feminizing hormone therapy and chemical castration treatments that Plaintiff has been receiving for
16 the past seven years. Defendant Connors' denial of Plaintiff's request for medically necessary SRS was
17 unreasonable and manifested a wanton disregard for appropriate treatment of Plaintiff's gender dysphoria based
18 upon her history documented in her medical records and the prudent professional standards embodied by the
19 WPATH Standards of Care.

20 44. Despite Defendant Lenning's clear determination that Plaintiff would be an excellent candidate for
21 transfer to a female correctional facility, no official moved to schedule or otherwise provide SRS to Plaintiff.
22 Plaintiff therefore appealed to the third level of review on March 5, 2017.

23 _____
24
25 ²Federal Bureau of Prisons, *Medical Management of Transgender Inmates Clinical Guidance*, December 2016
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1 45. Defendant Connor's denial exhausted Plaintiff's administrative remedies within the BOP pursuant
2 to 28 C.F.R. § 542.10 et. Seq.

3 46. Defendant Connors had ultimate authority to determine whether or not Plaintiff would be provided
4 SRS and for the implementation of BOP policy with regards to medically necessary treatment. Defendant Connors
5 has endorsed and affirmed the discriminatory and deliberately indifferent conduct of Defendants Ives and Mitchell
6 by failing to intercede and grant Plaintiff's medically necessary SRS and by failing to ensure that BOP's policies
7 surrounding the provision of medical treatment are implemented in a fair and non-discriminatory manner and/or that
8 inmates with gender dysphoria are granted adequate medical care to include SRS in appropriate cases.

Count One

**DEFENDANTS VIOLATED PLAINTIFF'S EIGHT AMENDMENT RIGHTS
RESULTING FROM THEIR FAILURE TO PROVIDE MEDICALLY
NECESSARY SURGERY**

12 47. Plaintiff repeats and realleges the allegations of Paragraphs 1 through 46 as if fully set forth
13 herein.

48. Plaintiff has been diagnosed with the serious medical condition of gender dysphoria which,
despite 7 years of feminizing hormone therapy and chemical castration, continues to cause Plaintiff serious mental
distress, and requires treatment in the form of SRS as prescribed by Plaintiff's former treating mental health
providers, Dr. Peterson and Dr. Becker, and supported by prevailing medical standards of care.

18 49. Each Defendant-acting in his/her official capacity and under the color of federal law-was and
19 remains deliberately indifferent to Plaintiff's medical need for SRS. Each Defendant knew of Plaintiff's serious
20 medical need for SRS and disregarded Plaintiff's need and failed to take any reasonable measures to address
21 Plaintiff's continued pain and suffering resulting from her gender dysphoria. The deliberate indifference of each
22 Defendant is further demonstrated by Defendants' unreasonable reliance on their own conclusions or those of other
23 non-specialized individuals rather than the conclusions and recommendations of a health care professional with
24 sufficient training and/or experience in the treatment of gender dysphoria.

50. Defendants' continued denial and/or delay of SRS is causing irreparable harm to Plaintiff, including severe anxiety and distress as a result of the discrepancy between her remaining male sex characteristics, including non-functioning male genitalia, and her female gender identity. Plaintiff's mental anguish is intensified by the fact –repeatedly established in her medical records –that Plaintiff is a “biological female” based upon her hormone levels and chemical castration, yet is being forced to live every minute of every day in a body with male genitalia that does not match her biology. The denial of SRS also unreasonably and recklessly places Plaintiff at increased risk for heart and vascular conditions and certain types of cancer, which risks could be substantially reduced as a result of the reduced hormone treatments that would be required following SRS.

51. By failing to provide SRS to Plaintiff while incarcerated, Defendants have deprived Plaintiff of her right to medically necessary treatment guaranteed by the Eighth Amendment to the United States Constitution.

Count Two

**DEFENDANTS VIOLATED PLAINTIFF'S DUE PROCESS AND EQUAL PROTECTION RIGHTS
UNDER THE FIFTH AMENDMENT OF THE UNITED STATES CONSTITUTION BY
DENYING OR DELAYING PLAINTIFF SRS ON THE BASIS OF HER TRANSGENDER STATUS**

52. Plaintiff repeats and realleges the allegations of Paragraphs 1 through 51 as if fully set forth herein.

53. The BOP Transgender Offender Manual, Program Statement 5200.04 makes no provisions for transgender inmates who have been diagnosed with gender dysphoria, and for whom SRS is medically necessary, being given authorization for SRS.

54. This regulatory scheme discriminates against transsexual women inmates by making vaginoplasty *de facto* unavailable for such inmates. The Program Statement allows for hormone and medical treatment for inmates with gender dysphoria but provides no provisions that explicitly allow SRS for inmates even when, as here, it is medically necessary. The BOP's Clinical Guidance, Medical Management of Transgender Inmates does provide general criteria for consideration of SRS to which the Plaintiff meets all of the listed exceptions.

55. Each of the Defendants applied the BOP's Program Statement and Clinical Guidance manual in a manner that discriminated against Plaintiff on the basis of her gender and transgender status. In considering CIVIL RIGHTS COMPLAINT UNDER BIVENS V. SIX UNKNOWN AGENTS OF THE FEDERAL BUREAU OF NARCOTICS, 403 U.S. 388 (1972) - 15

1 Plaintiff's need for SRS, each Defendant failed to give proper consideration to the specific circumstances of
2 Plaintiff's gender dysphoria and need for SRS, and ignored the accepted standard of care for treatment of gender
3 dysphoria. Each Defendant regarded and applied the Program Statement as a *de facto* bar to Plaintiff's request for
4 SRS-and vaginoplasty in particular-solely as the result of Plaintiff being assigned male at birth, and a transsexual
5 woman in particular.

6 56. Finally, each Defendant discriminated against Plaintiff and manifested deliberate indifference to
7 the mental anguish and suffering still resulting from her gender dysphoria by failing to prescribe SRS and refer
8 Plaintiff's SRS for approval by the medical authorization review committee and the health care review committee.

9 57. Defendants intentionally treat Plaintiff differently from non-transgender female inmates seeking
10 vaginoplasty due to her gender and transgender status.

11 58. Due to the difference in treatment, similarly situated non-transgender women with serious medical
12 needs are able to receive adequate medical care, including medically necessary vaginoplasty, but inmates assigned
13 male at birth and transgender inmates requiring such treatment are either barred from receiving it or, at a minimum,
14 held to a more onerous standard.

15 59. The difference in treatment between transgender women and non-transgender women does not
16 further any important government interest in a way that is substantially related to that interest, nor is it rationally
17 related to any legitimate government interest.

18 60. Defendants' discriminatory denial of SRS is causing irreparable harm to Plaintiff, including severe
19 anxiety and distress as a result of the discrepancy between her remaining male sex characteristics, including non-
20 functioning male genitalia, and her female gender identity. Plaintiff's mental anguish is intensified by the fact –
21 repeatedly established in her medical records –that Plaintiff is a “biological female” based upon her hormone levels
22 and chemical castration, yet is being forced to live every minute of every day in a body with male genitalia that does
23 not match her biology. The denial of SRS also unreasonably and recklessly places Plaintiff at increased risk for
24 heart and vascular conditions and certain types of cancer, as outlined in the BOP’s Clinical Guidance for Medical

Management of Transgender Inmates at page 15, which risks could be substantially reduced as a result of the substantially reduced hormone treatments that would be required following SRS.

3 61. By failing to provide SRS to Plaintiff while incarcerated, Defendants have deprived Plaintiff of
4 her right to equal protection under the laws guaranteed by the Fifth Amendment to the United States Constitution.

Prayer For Relief

WHEREFORE, Plaintiff prays for judgment against Defendants Grassley, Zimmerman, Lenning, Pethel, Hunter, Ives, Mitchell, and Connors, as follows.

8 | 62. Enter a declaratory judgment that the Defendants' actions violated Plaintiff's clearly established
9 | Eighth Amendment right to be free from cruel and unusual punishment;

10 63. Enter a declaratory judgment that Defendants' actions violated Plaintiff's clearly established Fifth
11 Amendment rights under the due process and equal protection clauses.

12 64. Enter injunctive relief enjoining Defendants to provide Plaintiff with adequate medical care,
13 including SRS:

14 65. Enter a judgment of medical and psychological indifference in the failure and delay in treating
15 Plaintiff's gender dysphoria.

16 66. Award Plaintiff reasonable costs pursuant to 42 U.S.C. § 1988; and

17 67. Such other relief as the Court finds appropriate in the interests of justice.

Signed on this 23 day of January, 2018.

Respectfully submitted,


Julianna Marie Lewis
Plaintiff In Pro Se

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